## Congress of the United States

Washington, DC 20515

February 15, 2024

The Honorable Chiquita Brooks-LaSure Administrator Centers for Medicare & Medicaid Services (CMS) Department of Health and Human Services 7500 Security Boulevard Baltimore, MD 21244-1850

## Dear Administrator Brooks-LaSure:

We write to highlight the need for CMS to evaluate options to address overcrowding, improper utilization, and long wait times in emergency departments and to express our desire to work together to find solutions. According to CMS's most recently released data in 2022, the median time patients spend in emergency rooms was 2 hours, 40 minutes nationwide which is up from 2 hours, 18 minutes in 2014.

While the structural causes of these issues include understaffing, lack of available hospital beds, and limited access to primary care, inappropriate use of emergency services has been specifically identified as a significant driver.<sup>2</sup> Overcrowding in emergency departments contributes to healthcare staff burnout, poor clinical outcomes, excessive costs, and medical errors.<sup>3</sup> Despite growing acknowledgment of the challenges caused by overcrowding in emergency rooms, few efforts to mitigate this problem have been successful. Resolving these issues will require significant public and private investment, and we believe that urgent care centers (UCC) are an easily accessible resource that can reduce crowding by providing treatment to non-emergency patients in a more appropriate setting.

An overwhelming amount of scholarship and research supports treating non-emergency patients in UCCs. A 2019 report by the Medicare Payment Advisory Committee found that one-third (500,000) of nonurgent ED claims could be appropriately treated in an UCC at a third of the cost. Further, a 2019 National Bureau of Economic Research study found that up to half of the annual 137 million ED visits could be treated at a less-emergent facility. Each of the cost of th

UCCs can manage a wide variety of less-emergent conditions that overwhelm emergency departments, including allergic reactions, lacerations, sprains and fractures, common respiratory illnesses (e.g., flu or RSV), and bacterial infections (e.g., strep throat, urinary tract infections or foodborne illness). In addition to having specific staffing and medical equipment, UCCs also have longer operating hours and wider geographic access than physician offices.

Expanded knowledge of and access to UCCs would provide patients with high-quality care for non-emergent needs that is both more affordable and has shorter wait times than care provided in emergency departments.

<sup>1</sup> https://www.axios.com/2023/09/15/hospital-er-visit-time-length

<sup>&</sup>lt;sup>2</sup> https://www.medpac.gov/wp-content/uploads/import\_data/scrape\_files/docs/default-source/reports/iun19\_ch11\_medpac\_reporttocongress\_sec.pdf

https://catalyst.neim.org/doi/full/10.1056/CAT.21.0217

https://www.medpac.gov/wp-content/uploads/import\_data/scrape\_files/docs/default-source/reports/jun19\_ch11\_medpac\_reporttocongress\_sec.pdf

<sup>5</sup> https://www.nber.org/system/files/working\_papers/w25428/w25428.pdf

This would both improve patient outcomes and provide increased capacity for emergency department clinicians to do what they do best – care for high acuity illnesses and injuries.

To reduce costs and wait times, and improve patient outcomes, CMS should explore policy options in the FY2025 Physician Fee Schedule (PFS) to encourage Medicare beneficiaries and Medicaid enrollees to utilize UCCs for non-emergent, urgent care needs. We also request that CMS officials provide a staff-level briefing for the Members signed onto this letter detailing the policy options within six months of receipt of this letter.

We look forward to working with you to better address this issue so Medicare beneficiaries can receive care in the most appropriate setting for their health needs, whether that be an emergency department or an urgent care center.

Sincerely,

Ann McLane Kuster

Member of Congress

Michael C. Burgess, M.D.

Member of Congress

Bradley Scott Schneider

Member of Congress

Darin LaHood

Member of Congress

Steve Scalise

Majority Leader

Joe Wilson

Member of Congress

Jenniffer González-Colón

Member of Congress

Don Bacon

Member of Congress

Aaron Bean

Member of Congress

Garret Graves

Member of Congress

Adrian Smith

Member of Congress

Donald G. Davis

Member of Congress

JW-N Tokude

Member of Congress

Paul Tonko

Member of Congress

Chris Pappas

Member of Congress

Deborah K. Ross

Member of Congress

David J. Trone

Member of Congress

Vern Buchanan

Member of Congress

Debbie Dingell
Member of Congress

Juan Ciscomani

Member of Congress

Carol D. Miller

Carol D. Miller Member of Congress

Jefferson Van Drew Member of Congress Charles J. "Chuck" Fleischmann Member of Congress

Andy Harris, M.D. Member of Congress

Kevin Kiley Member of Congress

Sean Casten
Member of Congress